



# Emergency Management During a Disaster

Developed by
Jimmy Sylvia
Chambers County Judge





# **Emergency Management 101**

- TDEM divides the state into Regions
- Regions are divided further into Disaster Districts





# **Emergency Management According to Statute**

Chapter 418 of the Texas Government Code dictates:

 The ultimate responsibility for dealing with disasters is assigned to the Governor; grants him/her emergency powers that can be used during disasters (Various Sections, Texas Govt Code, Ch 418)

 Creation of the State Emergency Management Council to advice and assist in all things "emergency management," in all phases

(Texas Govt Code, Sec. 418.013)

 Requires a comprehensive State emergency management plan, which is to be developed and maintained by TDEM



### At the Local Level

- Chapter 418 of the Texas Government Code:
  - Prescribes the presiding officer of the governing body of an incorporated city or county or the chief administrative officer of a joint board as the EMERGENCY MANAGEMENT DIRECTOR for their political subdivision (County Judge or Mayor)
    - Gives them certain emergency powers as given to the Governor, on the appropriate local scale
    - Allows them to appoint an EMERGENCY MANAGEMENT COORDINATOR, to assist in all things EM

(Texas Govt Code, Sec. 418.1015)

 Advocates that EMDs, EMCs and other who have emergency management responsibilities take emergency management training

(Texas Govt Code, Sec. 418.005)



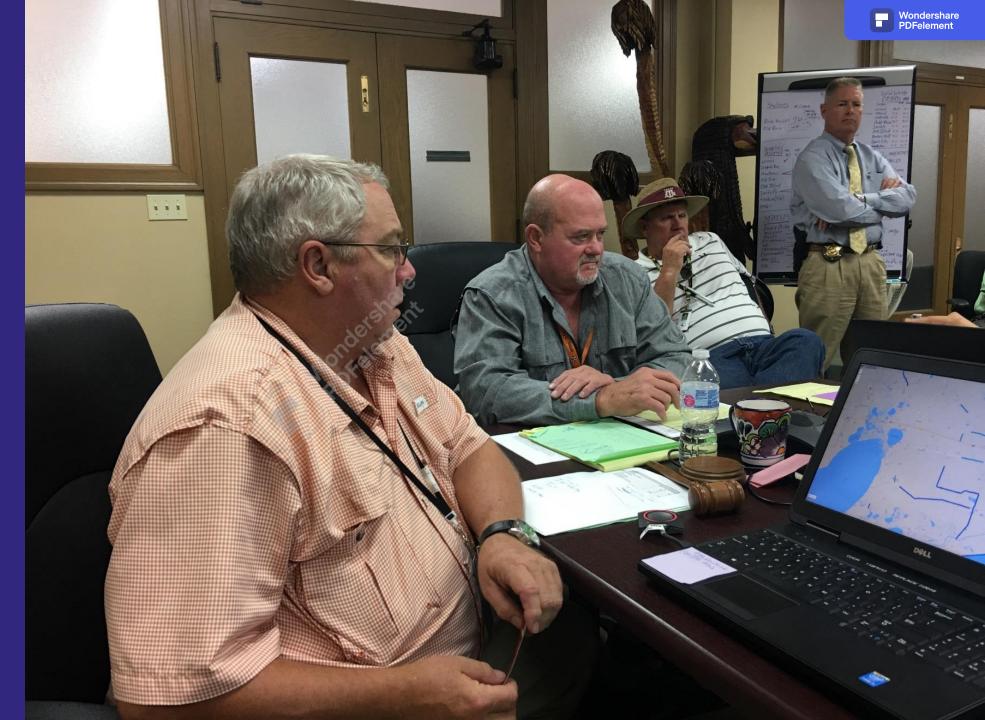


# Preparation is Key to Response

"Preparation through education is less costly than learning through tragedy."

Max Mayfield, Director National Hurricane Center

# Chambers County EOC During a Planning Session



## **How it Works**

- Emergency Management begins at the local level
  - Mayors and county judges serve as the emergency management directors
  - They are the ultimate person in charge and bear the final responsibility for actions taken
  - In most jurisdictions, these officials appoint an emergency management coordinator to administer the program
- When a disaster occurs and a jurisdiction is not able to fully respond with their local resources, they may seek state and, if necessary, federal assistance for additional resources throughout all phases of the disaster

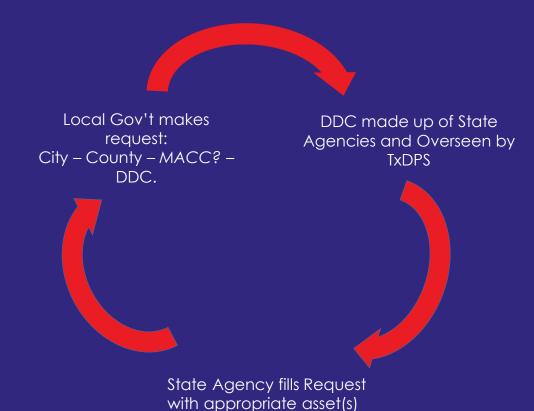




 Local jurisdictions should use their own resources, mutual aid agreements or have the expectation they will exhaust their resources before turning to the state for assistance



- Cities should coordinate with their County before request goes to DDC
- They may turn to the Disaster District
   Committee for assistance

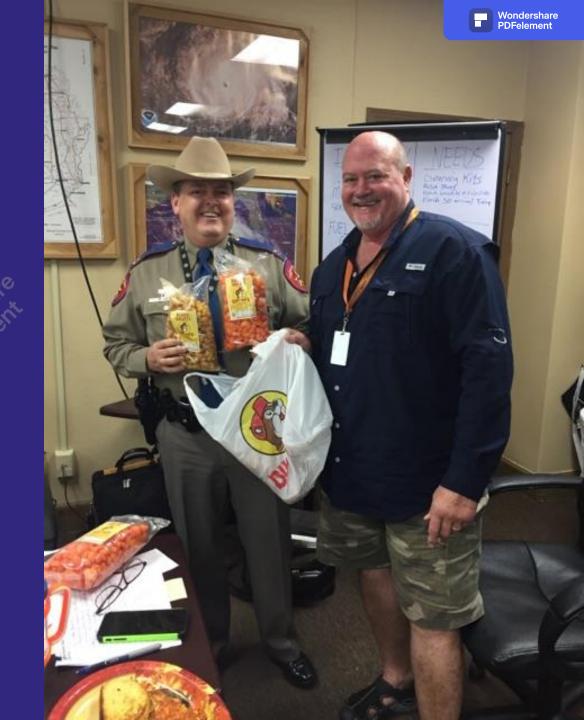




- Working with members of the DDC, the Chairperson or their designee will validate the request
- Identify state resources within the district which can satisfy request
- Coordinate arrangements for getting resources to the place they are requested



 If the DDC cannot fill the request, then it will be forwarded to the State Operations Center and the State Emergency Management Council



 If the State Emergency Management Council cannot fill the request, then they may turn to the Federal Government or Interstate (other states) for support



# **Declaring a Disaster**

Per Texas Government Code, Sec. 418.108 and 433.001, Disaster Declarations:

- Are good for 7 days, then need consent
- Activate applicable local emergency management plans
- Give Mayor/County Judge authority to order evacuations or establish secure zones/curfews
- Other powers as afforded by local City/County ordinances

Additionally, on request of a Mayor or County Judge, the governor may proclaim a state of emergency and designate the area involved (by County)



Incident occurs, and local government assesses damage and recovery capability Mayor/County Judge sends a letter of request to the governor certifiying that the severity of the disaster is beyond their capability and prepares a DSO.

If damages appear to exceeed state/local ceapability, based on the DSO, the state contacts the FEMA regional office

FEMA regional personnel summarize the information collected and send a recommendation to FEMA headquarters If warranted, the governor requests assistance from the president, certifying that the severity of the disaster is beyond local and state capability

Federal, state, and local government personnel conduct an on-site preliminary damage assessment (PDA)

The FEMA director recommends a course of action to the president The president determines whether to grant or deny the gubernatorial request

If denied, the governor may appeal the decision within 30 days



# National Incident Management System

- Governor's Executive Order: RP-40 proclaimed NIMS as the State standard for incident management
- The direction and control structure for Disaster
   District emergency operations features NIMS,
   including the Incident Command System (ICS)
   and multi-agency coordination systems
- ICS/NIMS training is required

What ? . . . NIMS provides a consistent nationwide template . . .

Who? . . . to enable Federal, State, tribal, and local governments, the private sector, and nongovernmental organizations to work together . . .

How? . . . to prepare for, prevent, respond to, recover from, and mitigate the effects of incidents regardless of cause, size, location, or complexity . . .

Why? . . . in order to reduce the loss of life and property, and harm to the environment.





"Emergency preparedness is a team sport."

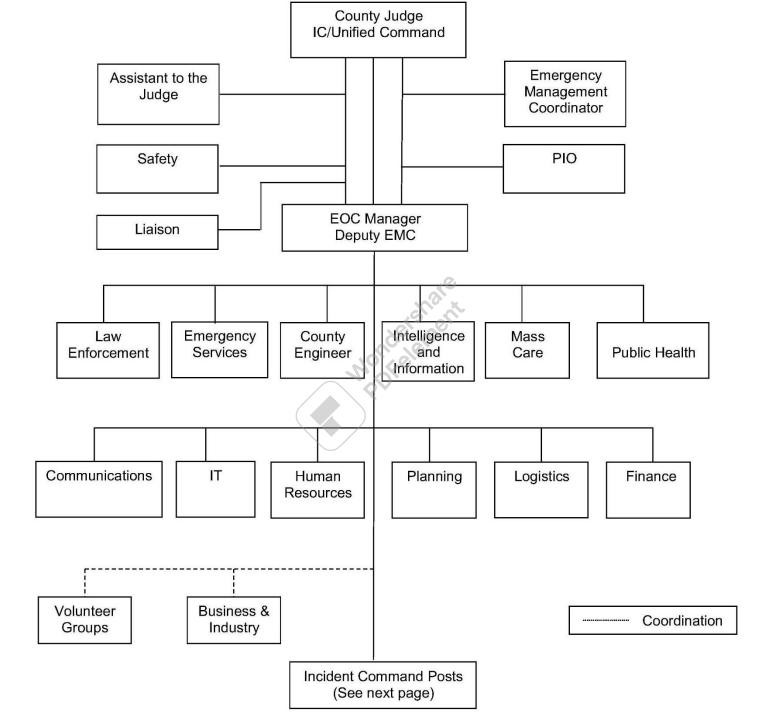
Eric Whitaker



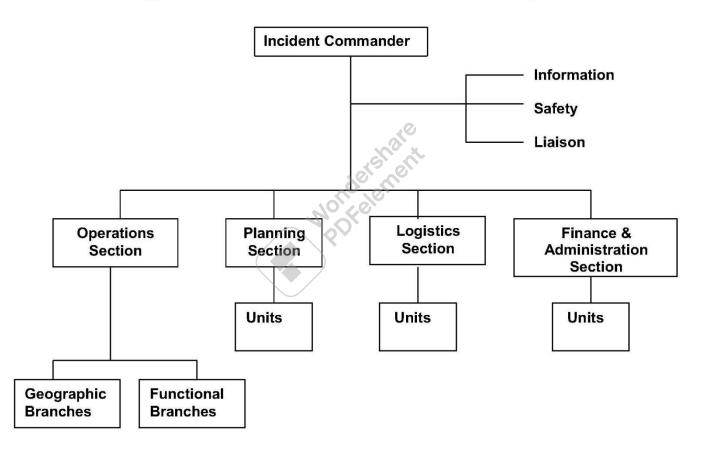
## **Building a Team**

- Identify essential personnel and their roles before, during and after an event
- One person cannot handle every job in Emergency Management – build a team of professionals with varied skillsets who can divide responsibilities
- Host regular training events to ensure that essential personnel are prepared for all types of event and ready to respond





Typical ICS Structure for Small Incidents or On-Scene Operations



#### **Emergency Operation Center (EOC)**

General Line: 409-267-2440

Fax: 409-267-4453

Satellite Phone: 8816-414-61656

#### Judge Jimmy Sylvia—Unified Command

O: 409-267-2440 Radio: 200

#### Ryan Holzaepfel—EMC, Fire Marshal

O: 409-267-2494 Radio: 210

#### Bill Vola—Logistics, DEMC, Disaster Recovery

O: 409-267-2492 Radio: 211

#### Brian Hawthorne—Law Enforcement

O: 409-267-2509 Radio: 101

#### Lauren Van Deventer—EOC Liaison

O: 409-267-2440

F: 409-267-4453

#### Marina Muniz—Phone Bank Manager/Custodial Supervisor

O: 409-267-2439

#### Samantha Humphrey—PIO

O: 409-267-2695

#### **EOC Security/National Guard**

#### Gilbert Phillips

O: 409-267-2518

Radio: 102

#### Public Health, Medical

**Sheltering and Mass Care** 

#### Mary Beth Bess

O: 409-267-2730

#### **Kevin Crump**

O: 409-267-2730

#### **Volunteer Coordination**

Danny Biddy—Sheriff's Office Chaplain

#### **Donations Coordination**

#### Bill Vola

O: 409-267-2492 Radio: 211

#### **PODS**

#### Valerie Jensen

O: 409-267-2550

#### **Emergency Communication**

#### **Primary Channels**

Chambers County should be contacted via 700 MHz Talk groups when communications systems are operating effectively.

#### **Emergency Operations (EOC)**

During events where evacuations or emergency operations need to take place and/or an EOC is established, the primary channels for communication are:

- 700 MHz "Special Event" Talk group
- Departments may branch off into special channels
- The EOC may use 700 MHz "Talk Around" channel for in-building use

#### **Backup Systems**

If 700mhz systems are not functioning, all units should manually switch their radios to the Chambers County tower site. If this does not correct the issue, the primary backup channels will be 700 MHz "Talk Around" channel (TALKA).

- Communication range between field units will be limited, however county-wide coverage is possible if utilizing the base radio at the EOC or Dispatch to relay messages.
- The EOC at the Courthouse can "patch" or "link" VHF and 700mhz direct channels.

#### Special Considerations

In order to conserve battery power and keep airways clear for emergency communications, please keep radio traffic to a minimum during communication system failure.

Plain language should be utilized at all times.

"10 Codes" should be avoided. If you do not know a person's radio unit number, just call their first name on the radio (i.e. "Come in John Smith").

#### Satellite Phone Numbers

EOC Satellite Phone: 8816-414-61656 LE Satellite Phone: 8816-234-72346 East Satellite Phone: 8816-414-61655 West Satellite Phone: 8816-414-61673 Mid Satellite Phone: 8816-414-61654

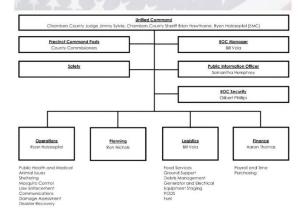




# Field Guide For Chambers County Disaster Workers

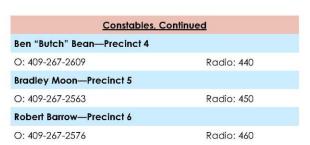
Chambers County Emergency Management
Judge Jimmy Sylvia—Director
Ryan Holzaepfel—Coordinator
102 Airport Rd | PO Box 957
Anahuac, TX 77514
O: 409-267-2445
F: 409-267-4133
co.chambers.tx.us

Revised July 30, 2020



	ns and Technology			
Quinten Adams				
O: 409-267-2453	Radio: 212			
Derek Parish				
O: 409-267-2450	Radio: 912			
Tammy Yarter				
O: 409-267-2451	Radio: 914			
<u>Finance</u>				
Aaron Thomas				
O: 409-267-2441				
<u>Human</u>	Resources			
Toccara "Kat" Green				
O: 409-267-2487				
Generator Hook Ups/Electrical				
Mike Lessley				
O: 409-267-2725	Radio: By Name			
Staging A	rea and Fuel			
David Jensen				
O: 409-267-2712				
<u>Damage</u>	<u>Assessments</u>			
Mike Lessley				
O: 409-267-2725	Radio: By Name			
Lego	al Issues			
Scott Peal				
O: 409-267-2410				
	:hasing			
George Barrera				
O: 409-267-2448				
	d Waste			
Eddie Gallaway	T TT GOTO			
O: 409-267-2782	Radio: 601			
	nd Support and Roads			
-	na support and kodas			
Cory Taylor	D . I . 101			
O: 409-267-2704	Radio: 101			
Brad Wilber				
O: 409-267-2706				

Solid Wast	<u>e</u>			
Eddie Gallaway				
O: 409-267-2782	Radio: 601			
Ground Sup	port			
Kirk Sherman				
O: 409-267-2718	Radio: 800			
Animal Servi	ices			
Megan Carter				
O: 409-374-2123				
Wesley Richey				
C: 409-267-54	17			
Mosquito Co	ntrol			
Lawrence Lewis				
O: 409-267-2720	Radio: 316			
Emergency Se	rvices			
Ron Nichols	Nox			
O: 409-267-2491	Radio: 215			
Justices of the	Peace			
Yale Devilier—Precinct 1				
O: 409-267-2640	Radio: 171			
Randy Van Deventer—Precinct 2				
O: 409-267-2519	Radio: 172			
Tracy Woody—Precinct 3				
O: 409-267-2519	Radio: 173			
Blake Sylvia—Precinct 4				
O: 409-267-2610	Radio: 174			
David Haffield—Precinct 5				
O: 409-267-2562	Radio: 175			
Larry Cryer—Precinct 6				
O: 409-267-2575	Radio: 176			
<u>Constables</u>				
Dennis Dugat—Precinct 1				
O: 409-267-2657	Radio: 410			
Don Langford—Precinct 2				
O: 409-267-2516	Radio: 420			
Donnie Standley—Precinct 3				
O: 409-252-4345	Radio: 430			



Wondershare PDFelement

Neighboring EOC Points of Contact		
Lee Atchison—City of Mont Belvieu		
O: 281-576-2213 Ext. 276	Radio: 4507	
Jeffery Choate—DEMC Mont Belvieu		
O: 409-267-2563 Ext. 295	Dispatch: 281-576-2417	
Jamie Galloway—City of Baytown		
O: 281-422-1129	Dispatch: 281-420-6600	

	<u>Mayors</u>	
Cheryl Sanders—A	nahuac	
O: 209-267-6681		Radio: Anahuac1
Jackey Lasater—Be	each City	
O: 281-383-3180		Radio: Beach City 1
Leroy Stevens—Co	ve	
O: 281-383-8309		Radio: Cove 1
Joe Landry—Old-R	iver –Winfree	
O: 281-385-1735		Radio: Old River1
Nick Dixon—Mont	Belvieu	
O: 281-576-2213		Radio: Mont Belvieu 1
Brandon Capetillo-	—Baytown	
O: 281-420-500	F: 281-420-7176	

Have you signed up for ChambersWARNS?

This is the platform that we will use to distribute information in times of disaster.





# Remember: Being a Leader Means Wearing Many Hats





# **Post-Disaster Resources**

**FEMA** 

FEMA.gov

**Texas General Land Office** glo.texas.gov

Texas Department of Housing and Community Affairs – Resources for Individual and Families https://www.tdhca.state.tx.us/